

Message Text

CONFIDENTIAL

PAGE 01 VIENNA 09072 01 OF 02 080508Z

ACTION ACDA-10

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00
CIAE-00 H-01 INR-07 IO-13 L-03 NSAE-00 OIC-02
OMB-01 PA-01 PM-05 PRS-01 SP-02 SS-15 USIA-06
TRSE-00 DODE-00 NSC-05 FEA-01 INT-05 OES-07 NRC-05
ERDA-05 /148 W

-----010631 080536Z /21

R 071454Z OCT 77

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC 3658

INFO USERDA HQ WASHDC

USERDA HQ GERMANTOWN

C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 9072

USIAEA

DEPT PASS IO/SCT AND ACDA

ACDA FOR VAN DOREN

E.O. 11652: GDS

TAGS: AORG, PARM, TECH, IAEA

SUBJECT: MEETING OF NPT EXPRTERS (ZNAGGER) COMMITTEE,
OCTOBER 4, 1977

REF: STATE 238226 (B) IAEA VIENNA 4109, (C) IAEA VIENNA 388,
D) IAEA VIENNA 852

SUMMARY: AT OCT 4 MEETING, ZANGGER COMMITTEE AGREED
TO EXCHANGE CONFIDENTIAL NOTES NOVEMBER 25, IN VIENNA,
(IN SIMPLIFIED PROCEDURE ADOPTED IN EFFECT AMENDING
ZANGGER TRIGGER LIST OF EQUIPMVENT TO BRING IT INTO
LINE WITH THAT OF NSG. QUESTION OF PUBLIC NOTIFICATION
TO IAEA DEFERRED TO FEBRUARY 24 MEETING OF COMMITTEE.
SWISS REPS WERE MOST TROUBLESOME, STRESSING THEIR
VIEW THAT ZANGGER COMMITTEE CHARTER STRICTLY LIMITED TO
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 VIENNA 09072 01 OF 02 080508Z

INTERPRETATIO N ARTICLE III/2 OF NPT, AND THAT THEREFORE
PLANTS FOR PRODUCTION OF HEAVY WATER WERE OUTSIDE
SCOPE OF COMMITTEE. END SUMMARY.

1. MAIN TASK OF COMMITTEE MEETING OCOBER 4, WAS TO
ADDRESS RECOMMENDATION OF TECHNICAL GWORKING GROUP RE
INCLUSION OF, IN TRIGGER LIST, ENRICHMENT-RELATED

EQUIPMENT (REF B) AD TO TAKE UP EARLIER UK PROPOSAL (REF C, PARA 2(B)) FOR INCLUSION IN TRIGGER LIST OF QUOTE PLANTS FOR PRODUCTION OF HAVY WATER, DEUTERIUM AND DEUTERIUM COMPOUNDS AND EQUIPMENT ESPECIALLY DESIGNED OR PREPARED THEREFOR. UNQUOTE. AS DEPT WILL RECALL, SWISS REPS RELUCTANTLY WENT ALONG WITH WORKING GROUP CONSENSUS N ENRICHMENT-RELATED ITEMS AND OCT. 4 MEETING HAD NO PROBLEM IN AGREEING TO INCLUSION OF THEM IN TRIGGER LIST. ON OTHER HAND, SWISS ATTITUDE AND TO LESSER EXTENT, POSITIONS OF JAPAN AND AUSTRIA, PRESENTED DIFFICULTIES IN REACHING AGREEMENT ON INCLUSION OF HEAVY WATER PLANTS.

2. ON EVE OF MEETING, AS HE IS PRONE, ZANGGER INFORMED MISSION OF HIS VIEW THAT HEAVY WATER PLANTS WERE NOT COMPREHENDED BY ARTICLE III/2 OF NPT, AND , THEREFORE, WERE OUTSIDE SCOPE OF COMMITTEE. THUS, EVEN THOUGH GOS HAD SUBSCRIBED TO THEIR INCLUSION IN NSG UNDERTAKINGS, IT COULD NOT AGREE TO THEIR INCLUSION IN ZANGGER TRIGGER LIST AT LEAST WITHOUT SPECIFICALLY NOTING THAT SUCH INCLUSION DID NOT DERIVE FROM OBLIGATIONS OF NPT. MOREOVER, HE ADDED GOS, WHICH STILL HAD NOT PUBLICLY SUBSCRIBED TO INFCIRC/209, INTENDED SHORTLY TO WRITE DG, INCLUDING THIS QUALIFICATION IN ITS NOTE, IF SUCH PLANTS WERE ADDED TO LISTS. MISOFF OBSERVED THAT TO DO SO WOULD CAST

CONFIDENTIAL

PAGE 03 VIENNA 09072 01 OF 02 080508Z

DOUBT ON VALIDITY OF INFCIRC/209 DECLARATIONS AND TO RESURRECT OPPOSING INTERPRETATIONS OF OBJECTIVE OF COMMITTEE; (E.E.) TO DEFINE MINIMUM OBLIGATIONS OF ARTICLE III.2 (U.S.) OR THE MAXIMUM(SWISS). MISOFF SUGGESTED INSTEAD THAT IF SWISS INSISTED UPON INCLUSION OF SUCH PLANTS THEY DO SO ONLY IN PRIVATE EXCHANGE OF NOTES. ZANGGER UNDERTOOK TO CONSULT WITH VON ARX OF MFA BEFORE MEETING

3. ZANGGER OPENED MEETING FOLLOWING DAY AND, SPEAKING FOR SWISS DEL, RECITED ARGUMENTS GIVEN ABOVE (A RE-STATEMENT OF GOS POSITION LAST FEBRUARY, AS REPORTED REF D, NOTWITHSTANDING SUBSEQUENT ADHERENCE OF GOS TO SUPPLIER GUIDELINES). U.S. REP (BALOWITZ) NOTED THAT TEXT OF MEMORANDUM WHICH ACCOMPANIED OFFICIAL NOTES MAKES NO REFERENCE TO NPT AND, THEREFORE, THAT QUESTION OF WHETHER TRIGGER LIST IS LIMITED TO INTERPRETATIONS OF ARTICLE III.2. DOES NOT ARISE. REP OF FRG, AUSTRIA, NETHERLANDS, BELGIUM, IRELAND, USSR, AND GDR SUPPORTED INCLUSION OF PLANTS FOR HEAVY

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 VIENNA 09072 02 OF 02 080238Z
ACTION ACDA-10

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00
CIAE-00 H-01 INR-07 IO-13 L-03 NSAE-00 OIC-02
OMB-01 PA-01 PM-05 PRS-01 SP-02 SS-15 USIA-06
TRSE-00 DODE-00 NSC-05 FEA-01 INT-05 OES-07 NRC-05
ERDA-05 /148 W

-----007731 080537Z /21

R 071454Z OCT 77
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 3659
INFO USERDA HQ WASHDC
USERDA HQ GERMANTOWN

C O N F I D E N T I A L SECTION 2 OF 2 VIENNA 9072

USIAEA

DEPT PASS IO/SCT AND ACDA
ACDA FOR VAN DOREN

WATER PRODUCTION.

4. REP OF JAPAN (YATABE) NOTED THAT HIS GOVERNMENT ALSO STILL HAD PROBLEMS WITH INCLUSION OF HEAVY WATER PLANTS IN ARTICLE III.2 CONTEXT, PARTICULARLY IN PUBLIC. HE SUGGESTED THAT NOTES TO DG BE TAKEN UP AT LATER MEETING AND THAT, THOSE GOVERNMENTS WHO WISHED TO, INCLUDING HIS OWN, MAKE THEIR VIEWS KNOWN ONLY IN PRIVATE EXCHANGE. REPS OF U.S. AND UK ENDORSED THIS PROPOSAL, AS DID REP OF AUSTRIA WHO INDICATED THAT GOA DID NOT YET HAVE LEGISLATION COVERING EXPORTS OF HEAVY WATER PLANTS.

5. MEETING RECESSED FOR FIFTEEN MINUTES, FOLLOWING WHICH ZANGGER AND VAN ARX, AFTER NOTING THAT INCLUSION OF HEAVY WATER PLANTS REPRESENTED QUOTE HISTORIC DEPARTURE UNQUOTE FROM COMMITTEE'S MANDATE WHICH GOS COULD NOT ACCEPT AS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 VIENNA 09072 02 OF 02 080238Z

PRECEDENT FOR FUTURE, AGREED TO THEIR INCLUSION IN TRIGGER

LIST ON UNDERSTANDING THAT IN ITS PRIVATE NOTES TO OTHER COMMITTEE MEMBERS GOS WOULD INCLUDE FOOTNOTE TO EFFECT THAT INCLUSION OF SUCH PLANTS NOT REQUIRED BY NPT. REP OF UK UNDERTOOK TO PREPARE, FOR COMMITTEE'S APPROVAL, DRAFT TEXT OF NOTE(S) WHICH ARE TO BE EXCHANGED AMONG MEMBERS (WILL BE TRANSMITTED WHEN RECEIVED). DATE FOR EXCHANGE IS NOVEMBER 25. QUESTION OF NOTES TO DG WAS DEFERRED TO NEXT MEETING OF COMMITTEE, FEBRUARY 24, 1978 AT WHICH TIME EXTENSION OF ZANGGER ARRANGEMENTS (REF A, PARA 1) WILL ALSO BE CONSIDERED.

6. PROCEDURES - COMMITTEE UNANIMOUSLY WELCOMED AND AGREED TO PROPOSAL, PREPARED BY SMALL WORKING GROUP, TO SIMPLIFY PROCESS OF NOTE EXCHANGES IN CASE OF (A) NEW COMMITTEE MEMBERS OR (B) ADDITIONAL DECLARATIONS. PRESENT METHOD OF EXCHANGES IN CAPITALS, WHICH HAS INVOLVED GREAT EFFORT AND MUCH CONFUSION, IS REPLACED BY EXCHANGES OF NOTES IN VIENNA AT SINGLE MEETING OF COMMITTEE. MEMBER GOVERNMENT REPS.

7. COMMENTS: TIMING WAS NOT APPROPRIATE FOR ACHIEVEMENT OF FIRST GOAL MENTIONED REF A; PRESENT UNDERTAKINGS WERE EXTENDED EARLY THIS YEAR TO APRIL 1, 1978. FURTHER EXTENSION WILL BE ON AGENDA FOR FEBRUARY 24 MEETING. SECOND GOAL, I.E. CONFORMANCE OF TWO TRIGGER LISTS, WAS ACCOMPLISHED, BUT WITH QUESTION OF AIRING OF ROLE OF ZANGGER COMMITTEE VIS-A-VIS NPT UNRESOLVED. APPEARS THAT IN VIEW OF SWISS ATTITUDE, WE MAY HAVE SERIOUS PROBLEM NOT ONLY WITH RESPECT TO THIS ISSUE BUT WITH DEPT'S HOPES OF KEEPING ZANGGER COMMITTEE AS ALTERNATIVE VEHICLE FOR FUTURE MODIFICATION OF SUPPLIER GUIDELINES: END COMMENT. STONE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NPT, MEETINGS, COMMITTEE MEETINGS, MILITARY PLANS
Control Number: n/a
Copy: SINGLE
Sent Date: 07-Oct-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977VIENNA09072
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770367-0965
Format: TEL
From: VIENNA USIAEA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19771079/aaaacpve.tel
Line Count: 199
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c64ca933-c288-dd11-92da-001cc4696bcc
Office: ACTION ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 238226, 77 IAEA VIENNA 4109, 77 IAEA VIENNA 388
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 22-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 983410
Secure: OPEN
Status: NATIVE
Subject: MEETING OF NPT EXPRTERS (ZNAGGER) COMMITTEE, OCTOBER 4, 1977
TAGS: AORG, PARM, TECH, IAEA
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/c64ca933-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009